

The background of the slide is a photograph of a brick building with a large array of solar panels installed on its roof. The panels are dark blue with white grid lines. A window is visible on the brick wall to the left. The sky is clear and blue.

APA

Sustain

Webinar

Solar Planning and Zoning: From the Rooftop to the Solar Farm

February 27, 2018

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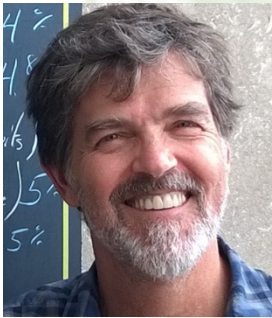
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Today's Event

Solar Planning and Zoning: From the Rooftop to the Solar Farm



Brian Ross, AICP, LEED Green Associate

Senior Program Director, Great Plains Institute



Megan Day, AICP

Project Leader, National Renewable Energy Laboratory (NREL)



James Schroll

Project Manager, The Solar Foundation





Planning for Solar

Brian Ross, AICP, LEED Green Associate



**GREAT PLAINS
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Better Energy.
Better World.

If you remember one thing . . .

Good plans enable good development

- ✓ Solar energy is an economically valuable local resource
- ✓ Valuable resources should benefit the owner and the community
- ✓ Local plans lay the policy foundation for development regulation and programs that enable capture of benefits, while minimizing risks



Photo credit: U.S. DOE SunShot



Why Energy in the Comprehensive Plan?

Comprehensive Plans define how local resources or assets are used or protected.

- ✓ Natural resources
- ✓ Development
- ✓ Economic resources
- ✓ Transportation infrastructure
- ✓ Land



Why Energy in the Comprehensive Plan?

Comprehensive Plans provide direction in response to evolving markets and changing technologies.



Photo credit: Minnesota Historic Society



Photo credit: Ford Motor Company



Photo credit: Google

Why Energy in the Comprehensive Plan?

Planning for Solar Energy

American Planning Association/U.S. DOE

SOLAR BRIEFING PAPERS

3



Integrating Solar Energy into Local Plans

Why Energy in the Comprehensive Plan?

Planning for Solar Energy (PAS 575)

American Planning Association/U.S. DOE



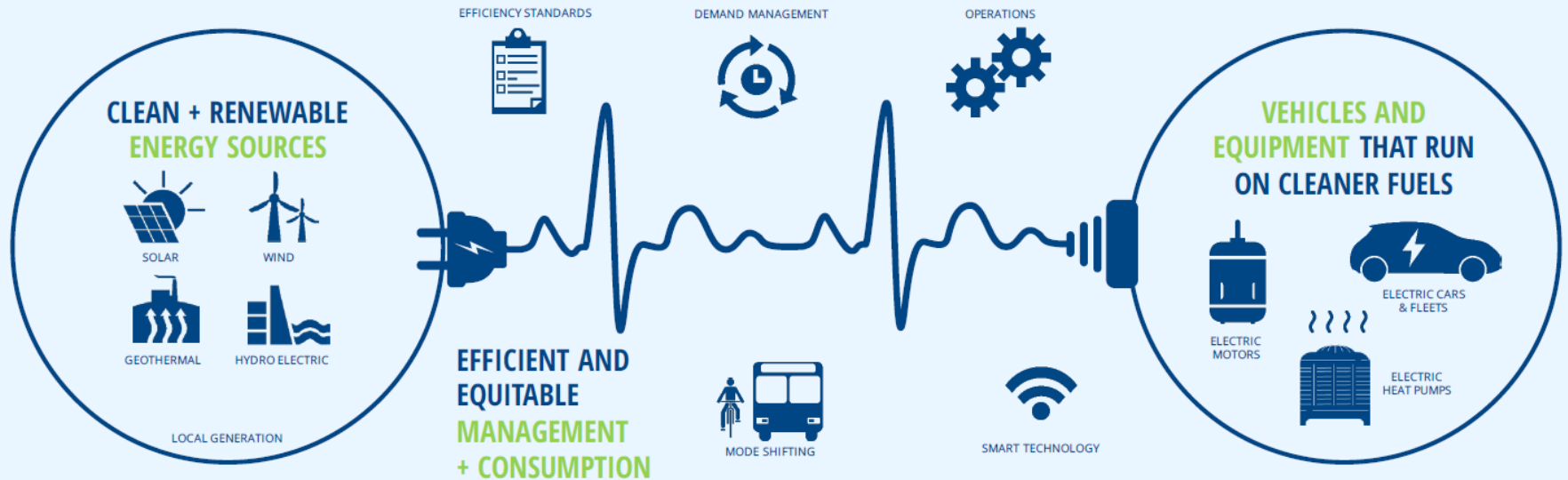
Local policy that guides development markets and development forms:

1. Comprehensive, Master, General Plans
2. Subarea or Specific Area Plans
3. Functional Plans

Why Energy in the Comprehensive Plan?

City of Ashland, OR

Climate and Energy Action Plan



CITY OF ASHLAND'S CLEAN ENERGY FUTURE

What are Your Energy “Reserves”?

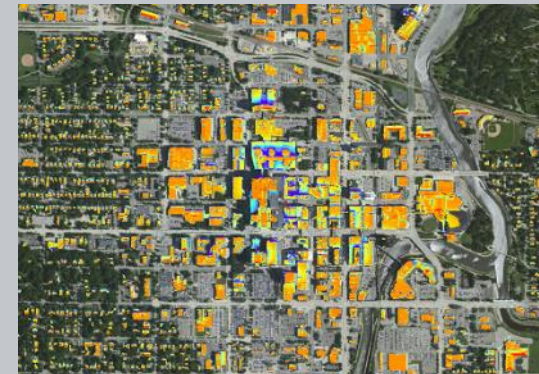
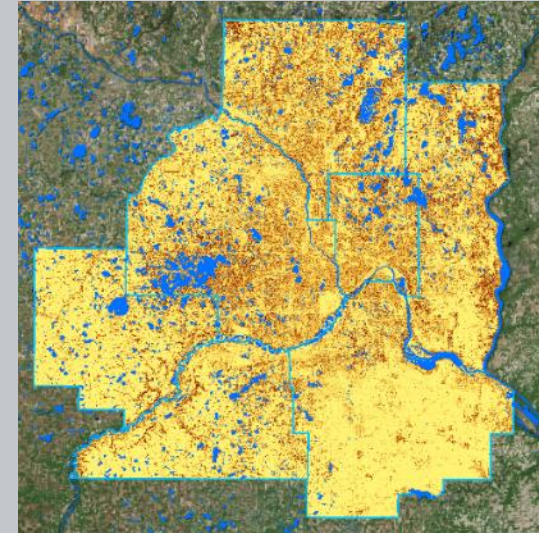
- ✓ **Proved oil and gas reserves** - those quantities of oil and gas, which, by analysis of geoscience and engineering data, can be estimated with reasonable certainty to be economically producible—from a given date forward, from known reservoirs, and under existing economic conditions, operating methods, and government regulations.

(SEC definition of proved reserves)

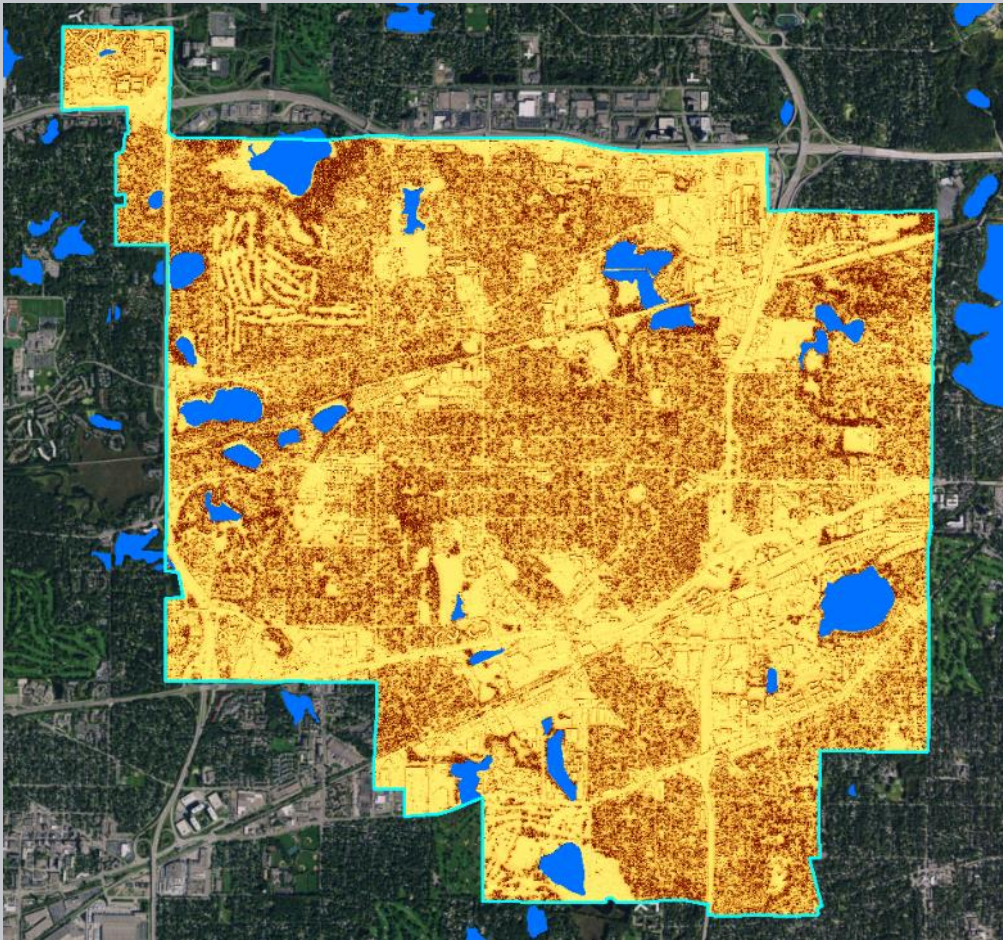


What are Your Energy “Reserves”?

- ✓ **Proved solar reserves** - those quantities of solar energy, which, by analysis of atmospheric and land cover data, can be estimated with reasonable certainty to be economically producible—from a given date forward, from known access to direct sunlight, and under existing economic conditions, operating methods, and government regulations.



St. Louis Park, MN



Annual electricity consumed – 498 GWh
(Regional Indicators Initiative)

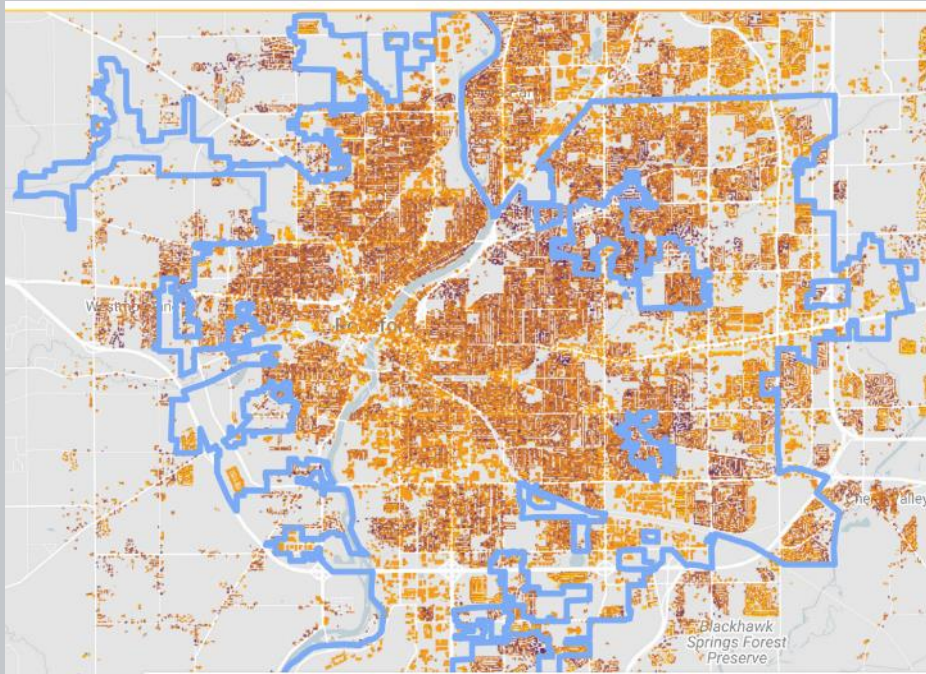
Gross reserves

- ✓ 1,217 GWh of electricity,
- ✓ Approximately 940 MW of generating capacity.

Rooftop reserves

- ✓ 216 GWh of electricity (43% of electric use)
- ✓ approximately 170 MW of generating capacity.

City of Rockford, IL

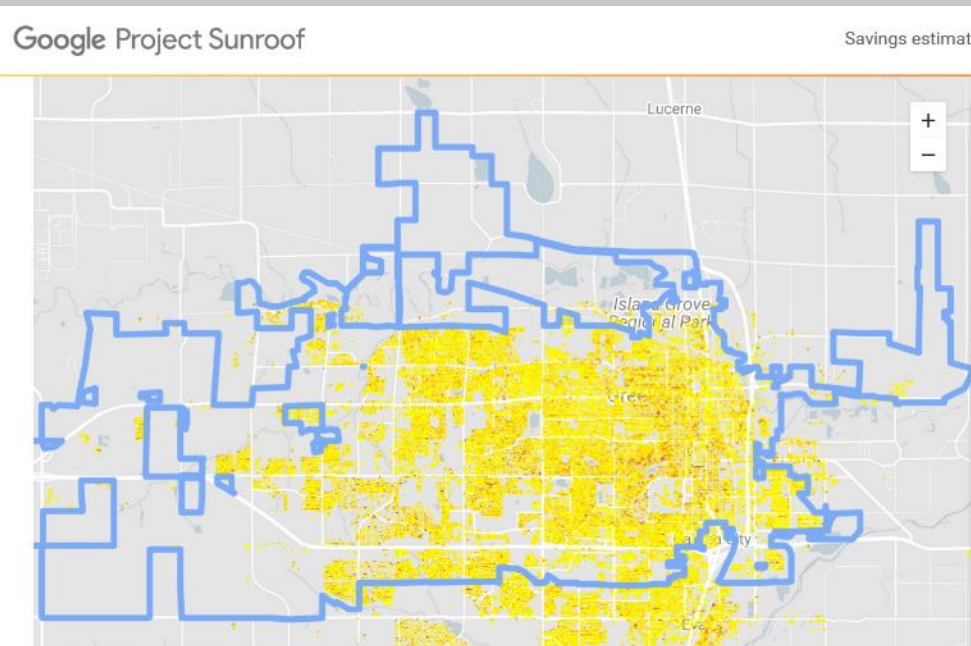


Rooftop reserves

- ✓ 1,200 GWh of electricity
- ✓ 80% of estimated electric use
- ✓ approximately 1,000 MW of generating capacity.
- ✓ Estimated 98% data coverage

Source: Project Sunroof data explorer (Sept 2017), State and Local Energy Data, NREL.

City of Greeley, CO

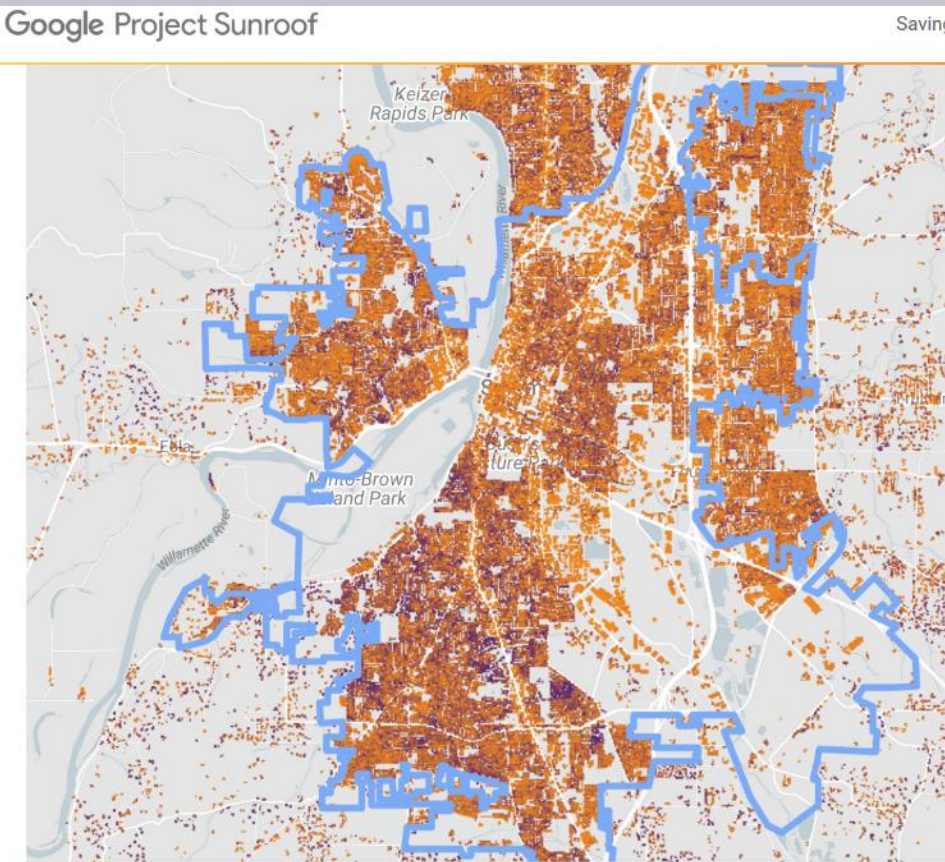


Rooftop reserves

- ✓ 631 GWh of electricity
- ✓ 78% of estimated electric use
- ✓ approximately 445 MW of generating capacity.
- ✓ Estimated 98% data coverage

Source: Project Sunroof data explorer (Feb 2017), State and Local Energy Data, NREL.

City of Salem, OR



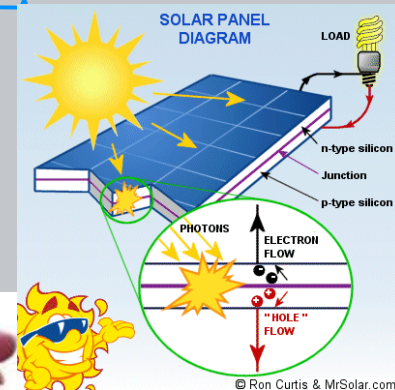
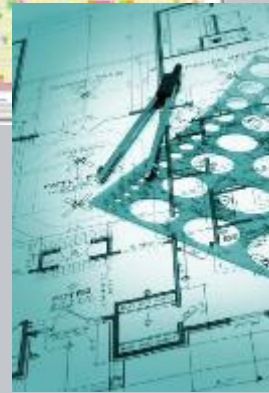
Rooftop reserves

- ✓ 1,100 GWh of electricity
- ✓ 71% of estimated electric use
- ✓ approximately 985 MW of generating capacity.
- ✓ Estimated 92% data coverage

Source: Project Sunroof data explorer (Feb 2017), State and Local Energy Data, NREL.

Five Principles for Solar Ready Communities...

1. **Comprehensive Plans** that describe solar resources and encourage development
2. **Development Regulations** that explicitly address solar development in its varied forms
3. **Permitting Processes** that are predictable, transparent, and documented
4. **Public Sector Investment** in the community's solar resources
5. **Local Programs** to limit market barriers and enable private sector solar development



Solar Ready Communities

Comprehensive Plans that:

- ✓ Identify and define solar resources
- ✓ Acknowledge solar development benefits and desired co-benefits
- ✓ Identify solar development opportunities and conflicts in the community
- ✓ Set development targets or goals



Table 15: Median Installer Wages

	INSTALLATION	PROJECT DEVELOPMENT	INSTALLATION AND PROJECT DEVELOPMENT
Entry-Level Wage	\$15.00	\$16.22	\$15.00
Mid-Level Wage	\$20.00	\$25.00	\$21.00
Senior/Supervisor Wage	\$30.00	\$38.00	\$30.00

Source: 2017 Solar Jobs Census, Solar Foundation

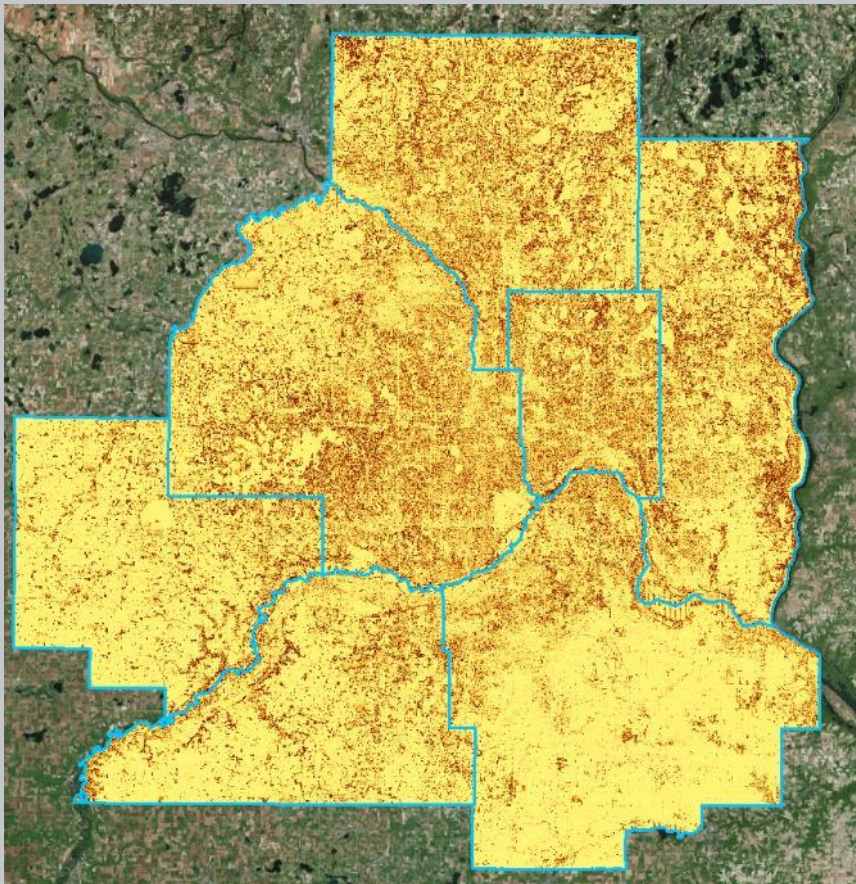


Photo credit: Fresh Energy/Giving Tree

Solar Ready Communities

Comprehensive Plans that:

- ✓ Identify and define solar resources



Seven-County Metropolitan Council Area

Minnesota – Metropolitan Area includes 188 local governments now updating Comprehensive Plans. Each Plan will include:

1. A map of solar resources
2. Quantification of total and rooftop solar potential
3. Community goals that address the protection and development of solar resources.

<https://metro council.org/Handbook/Files/Resources/Fact-Sheet/RESILIENCE/Solar-Resource-Protection-Requirement.aspx>

Protection, Development of Solar Resources

Metropolitan Council
Local Planning Handbook
guidance on setting goals
for the protection and
development of solar
resources.



SOLAR RESOURCE DEVELOPMENT REQUIREMENT

The Metropolitan Land Planning Act requires that the Comprehensive Plan shall contain “an element for the protection and development of access to direct sunlight for solar energy systems.”

To ensure success in incorporating the solar resource development requirement within the comprehensive plan, it is important to highlight a generalized comprehensive planning flow chart, for reference:



To satisfy the solar resource development requirement within statute, your community should include a policy or policies relating to the development of access to direct sunlight for solar energy systems within the comprehensive plan. Your community should also include any strategies needed to implement the policy or policies.

In order to formulate your community's policies and strategies, you can begin by setting solar visions or goals within the comprehensive plan. Please see examples below of solar goals and visions, solar policies, and solar implementation strategies:

Solar Goals by Community Type

1. Urban Goal – Balance between the benefits of urban forests and the benefits of enabling solar development.
2. Urban Goal – Create local community solar garden opportunities for residents and businesses who have limited on-site solar resources or do not own land or buildings.
3. Urban Goal – Redevelopment projects will evaluate on-site solar resources and incorporate solar development into designs.
4. Suburban Goal – Encourage residential solar development that maintains community character.
5. Suburban Goal – Increase energy resilience of critical facilities such as police, fire, and emergency and hazard response centers.
6. Suburban Goal – Fairly balance the development rights of land owners with solar resource with the community character rights of adjacent landowners.
7. Suburban Goal – Protect access to solar resources in new developments and subdivisions, enabling individual land owners to choose to self-generate energy.
8. Agricultural Goal – Encourage solar garden or farm development on marginal farmland rather than prime agricultural soils.
9. Rural Goal – Enable solar garden development that enhances the community's and landowners' ability to limit non-rural housing or commercial development.

Solar Goals by Plan Element

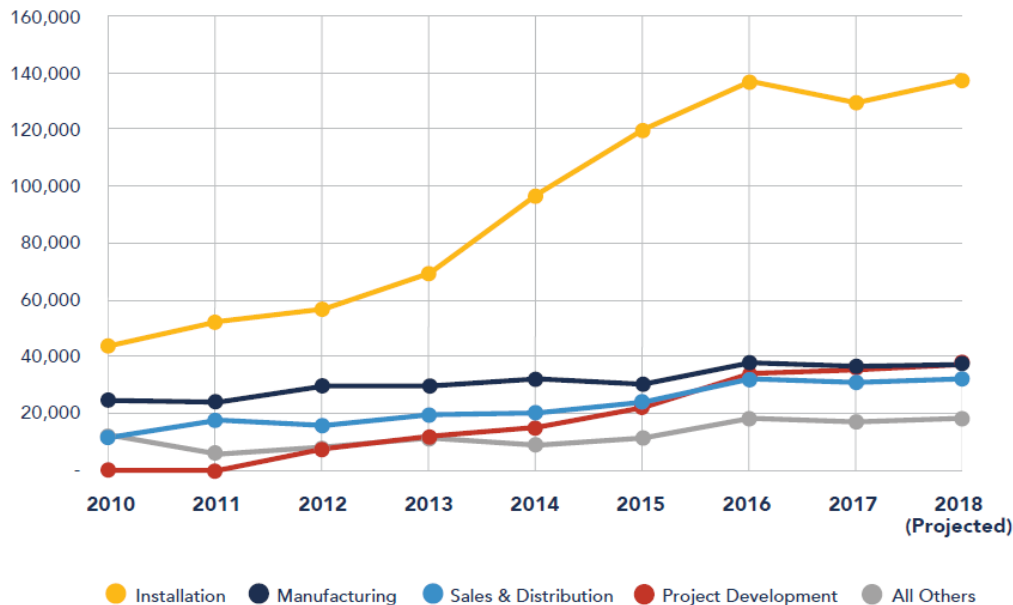
1. Economic Goal – Increase use of local energy resources to capture job creation opportunities and diversify local economic base.
2. Housing Goal – By 2030, all new housing has solar generation or is built to “solar-ready” standards.
3. Land Use Goal – Encourage solar garden development on closed landfills and brownfields.
4. Resilience Goal – Encourage investment in electric grid infrastructure and solar development that makes electric service more reliable and resilient to weather-related disruptions.

Solar Ready Communities

Comprehensive Plans that:

- ✓ Acknowledge solar development benefits and desired co-benefits

Figure 1: Solar Employment Growth, 2010-2018 (Projected)



NOTE: Projections are based on survey responses submitted prior to the trade case decision.

- ✓ Job creation
- ✓ New markets for local contractors
- ✓ Diversity of income to land owners
- ✓ Local resources/Import substitution

Solar Ready Communities

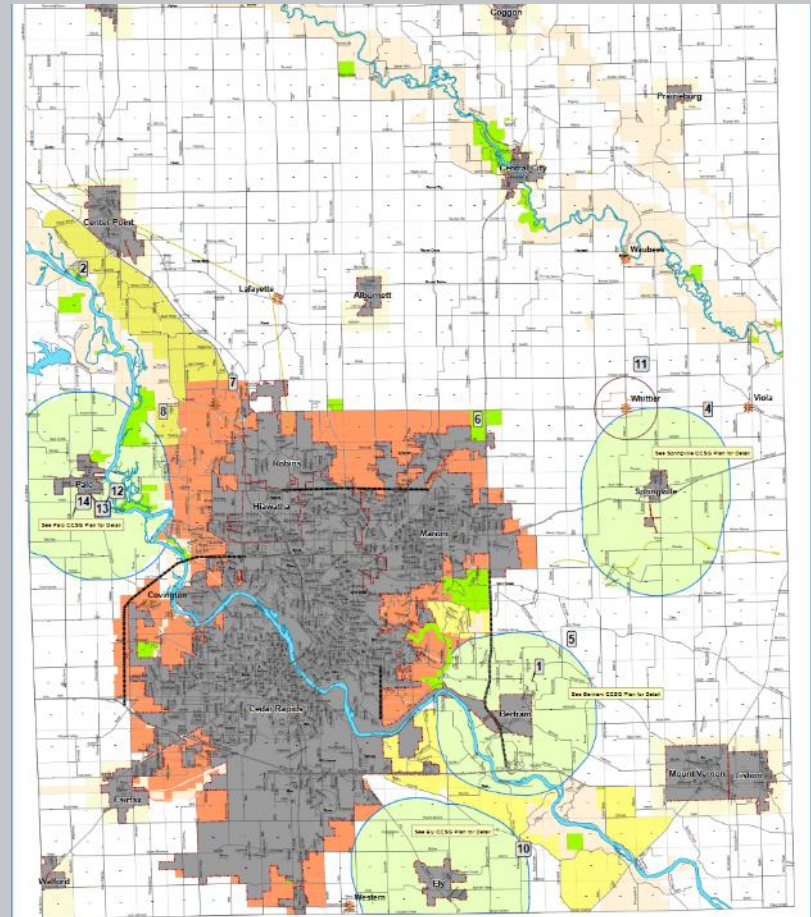
Linn County, Iowa (SolSmart Gold)

Economic Development

Goal 2: Seek opportunities to diversify and expand the local employment base by providing a supportive environment for existing and new businesses, as well as entrepreneurial activities.

Objective 2.6: Encourage and support renewable energy production, including all related support businesses.

Strategy: Through the use of policy and regulation, allow for wind, solar, biofuel, biomass, waste-to-energy, and geothermal energy production and related businesses, where appropriate.



Natural Resource Co-Benefits

Lessons learned from incorporating natural systems into development can be applied to solar development as well:

- ✓ **Habitat value** – Pollinator ground cover
- ✓ **Water quality protection** – replacing marginal cropland, creating buffers
- ✓ **Agricultural practices** – Apiaries, grazing, haying

Co-benefits can be realized, but, you have to plan for it . . .

Solar Ready Communities

Comprehensive Plans that:

✓ Identify solar development opportunities and conflicts in the community.

Acknowledge perceived nuisances and potential conflicts with other resources or development goals;

- Agricultural practices
- Urban forests
- Historic resources
- Redevelopment and density
- Airports and other priority infrastructure
- Natural areas



Photo credit: Juwi Americas

Solar Ready Communities

Stearns County, MN (SolSmart Silver)

Environment and Natural Resources

Goal 2. Assure the reasonable and responsible use of natural resources, including land, surface and ground water, minerals, open space, wetlands, wildlife, and woodlands.

Objective 4. Encourage use of renewable energy systems, including wind energy and solar energy, which reduce the footprint of development on local and global natural systems.

Goal 3. Protect agricultural natural resources.

Objective 1. Protect agricultural soils and other agricultural resources by regulating non-agricultural land uses in areas with agricultural soils.

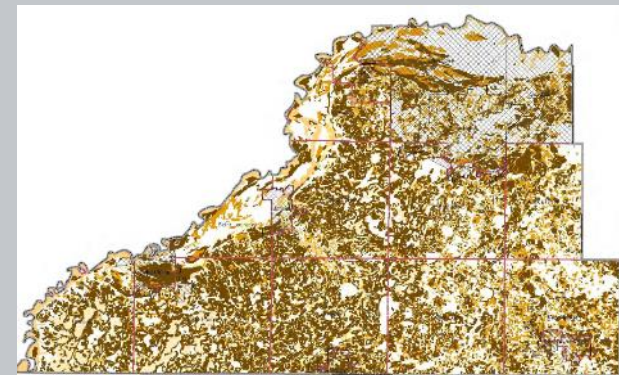
Objective 2. Encourage sustainable agricultural practices that protect agricultural soils and waters for future generations.



Land Use Conflicts and Opportunities - Agricultural Practices

Agricultural protection is designed to address different development-related risks:

- ✓ Loss of prime agricultural soils
- ✓ Loss of local productive capacity
- ✓ Fragmentation of land
- ✓ Secondary development impacts
- ✓ Nuisances impacting agricultural practices



Source: Scott County Prime Farmland Mapping Project, 2009

Solar Ready Communities

Comprehensive Plans that:

- ✓ Set development targets

Town of Dartmouth, MA Master Plan (SolSmart Bronze)

Goal Six: Promote energy efficiency in building design and support renewable energy . . .

- 6.2** Pursue incorporation of LEED certification/ green energy usage thresholds into future TIF agreements.
- 6.3** Promote energy efficiency and green energy usage in Site Plan Review. Consider incentives for meeting certain thresholds.
- 6.4** Review local regulations to identify obstacles to renewable energy sources and evaluate changes that could foster these alternatives in appropriate places and in appropriate forms.
- 6.5** Pursue all federal and state grants available to the Town for developing alternative energy sources to meet municipal needs.
- 6.6** Establish 10 and 20-year goals for renewable energy use by municipal buildings.



Photo credit: Dartmouth Solar Ltd.

Solar Ready Communities

Comprehensive Plans that:

- ✓ Set development targets

Salt Lake City, Climate Positive 2040 (SoISmart Bronze)

Functional Plan

- ✓ 100% Community-wide renewable energy by 2032
- ✓ 50% renewable energy for municipal operations by 2020



RENEWABLE ENERGY

Salt Lake City is working to ensure that renewable energy provides 100% of community electricity needs by 2032. This goal is foundational to the success of Climate Positive given that more than 50% of community carbon pollution is associated with electricity generation.

The City is working locally and regionally with a multitude of stakeholders to accelerate the momentum of clean energy development. Essential aspects of this collaboration are detailed below, along with key project, planning and policy deliverables.



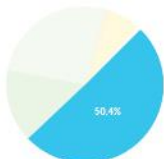
Cooperation with Electric Utility: Salt Lake City Mayor Jackie Biskupski and Rocky Mountain Power CEO Cindy Crane signed a [Joint Clean Energy Cooperation Statement](#) in August 2016 that details a vision to work together in good faith on energy goals. Energy efficiency, electric vehicle infrastructure, smart grid investments and pathways to net-100% renewable energy are all [part of the vision](#).



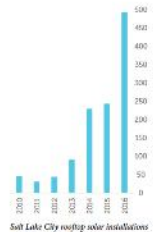
Renewable Energy Feasibility Study: The City partnered with Summit County and Park City to commission a [third-party study](#) on pathways to 100% renewable energy for each individual community. This study will be published in early 2017 and help inform ongoing priorities and investments.



Sustained Growth of Rooftop Solar: Households and businesses play an essential role in reducing carbon pollution and the City encourages customer-side investments in renewable options like rooftop solar. Net metered solar installations in Salt Lake City grew at roughly exponential rates from 2010-16, helping empower residents and create local jobs.



Electricity share of footprint (2015)



Salt Lake City rooftop solar installations

Thank You!

Brian Ross, AICP
Great Plains Institute
612-767-7296
bross@gpisd.net



Zoning for Solar

Megan Day, AICP

National Renewable Energy Laboratory

Solar and the Zoning Code

A conspicuous silence on the part of local policies, plans, and regulations on the topic of solar energy use constitutes a significant barrier to adoption and implementation of these technologies.

–American Planning Association Solar Briefing Papers

Best practices in zoning for solar

Definition	Include storage and solar hot water heating installations in the definition of “solar” or otherwise allow in the code
Height	Allow rooftop solar an exemption from or allowance above building height maximums
By-right accessory use	Allow small rooftop and ground-mounted solar in all major zoning districts
Accessory uses	Exempt solar from counting toward accessory uses maximum
Aesthetic requirements (e.g. screening)	<ul style="list-style-type: none">• Exempt solar from rooftop equipment screening requirements• Allow PV installations to be seen from public roadways• Limit screening or aesthetic requirements to historic districts
Ground-mounted	<ul style="list-style-type: none">• Include small ground-mounted systems as accessory structures• Require conditional use permit for principal use ground-mounted systems
Lot coverage	Exempt ground mount solar from lot coverage restrictions that apply to buildings
Setbacks	Consider applying accessory structure setbacks rather than principle building setbacks
Roof coverage	Include fire code setback requirements in coordination with fire officials
Glare	Glare studies not needed unless solar is on or adjacent to airport, in which case it will be regulated by FAA, not the local jurisdiction
Regulate based on impact/area	<ul style="list-style-type: none">• Not capacity (kW) as efficiencies and technologies change over time• Not where used (e.g. on-site) as it has no bearing on the impact

Definitions

Solar Energy System: A device or structural design feature, a substantial purpose of which is to provide daylight for interior lighting or provide for the collection, storage and distribution of solar energy for space heating or cooling, electricity generation, or water heating.

Solar Energy System, Large-Scale: Active Solar Energy System that occupies more than 40,000 square feet of surface area.

Solar Energy System, Medium-Scale: Active Solar Energy System that occupies more than 1,750 but less than 40,000 square feet of surface area.

Solar Energy System, Small-Scale: An Active Solar Energy System that occupies 1,750 square feet of surface area or less.



Definitions

Denver, CO

Definitions

Solar Panel, Flush Mounted: A solar energy collection device mounted to the roof of a structure in such a manner that the device is not more than one foot above the roof surface to which it is attached, and mounted so that the device plane is in a plane which is parallel to the surface of the roof to which it is attached.

Cupertino, CA

a. A “Solar Energy System” means either of the following:

- i. Any solar collector or other solar energy device whose primary purpose is to provide for the collection, storage, and distribution of solar energy for space heating, space cooling, electric generation, or water heating.
- ii. Any structural design feature of a building, whose primary purpose is to provide for the collection, storage, and distribution of solar energy for electricity generation, space heating or cooling, or for water heating.



Furniture factory in Gardner, Massachusetts, Photo: Bill Eager
NREL Image Library 00566

Regulating Solar Energy Use in Code

Adams County, Colorado

4-03-03-02-10 *SOLAR ENERGY SYSTEM*

1. *Property Served*: The solar energy system shall be designed to only provide energy for the property upon which it is located. However, excess energy may be sold as permitted by state and federal law.

Prevents shared or community solar installations and primary use



Regulate impacts,
not use

One of 1,500 customer-sited PV systems owned by APS

Photo: Tom Tingle/The Republic
<http://www.azcentral.com/story/money/business/consumer/2015/07/11/first-aps-owned-rooftop-solar-installed-phoenix/30002989/>



Height

Adams County, CO height allowance

4-03-03-02-10 SOLAR ENERGY SYSTEM

2. *Maximum Height of Attached Panels:* Solar panels attached to a roof shall not exceed the maximum permitted height of the structure type by more than five (5) feet.

3. *Maximum Height of Detached Solar Panels:* Fifteen (15) feet.

Lafayette, CO rooftop height allowance

Sec. 26-14-8. - *Height provisions.*

(c) *Maximum height for appurtenances.* Except as may be permitted by sections [26-14-21](#) and [26-22.5-7](#) of this chapter, the maximum permitted height of stacks, vents, antennae, cooling towers, elevator bulkheads, solar panels, tanks, monuments, cupolas, domes, towers, spires and similar mechanical and nonhabitable structural appurtenances shall be no more than ten (10) feet above the highest point of the principal building on the property in question or ten (10) feet above the maximum permitted height in the zone district, whichever is less

Aesthetics

Maplewood, MN

AN ORDINANCE TO THE MAPLEWOOD
MUNICIPAL CODE REGARDING
RENEWABLE ENERGY SYSTEMS (Wind,
Solar, Geothermal)

Section 4.c.4. Visibility

Solar energy systems (SES) shall be designed to blend into the architecture of the building or be screened from routine view from public right-of-ways other than alleys.



Northeast Denver Housing Center's Whittier Affordable Housing Project
Source: NREL/DOE Image 19188

Solar in Historic and Special-Use Districts

More than 2,400 local jurisdictions have historic preservation ordinances. (www.nps.gov/nr/)

Breckenridge, CO

Within the Conservation District: Solar panels and solar devices are encouraged to be installed on a non-historic building or building addition and integrated into the building design.



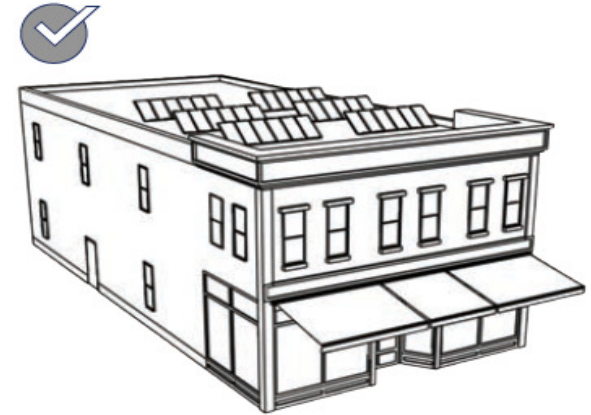
Provide clear guidance for solar in historic districts

Special Use and Historic Districts

Solar Collectors

3.70 Minimize adverse effects from solar collectors on the character of a historic building.

- Place collectors to avoid obscuring significant features or adversely affecting the perception of the overall character of the property.
- Size collector arrays to remain subordinate to the historic structure.
- Minimize visual impacts by locating collectors back from the front facade.
- Consider installing collectors on an addition or secondary structure where applicable.



Place collectors to avoid obscuring significant features or adversely affecting the perception of the overall character of the property.

Source: Plano, TX Downtown Heritage Resource District Design Standards

Roof Coverage

Lafayette, CO

Section 611 is added to the International Fire Code to read as follows:

611 *Solar* Photovoltaic Installations.

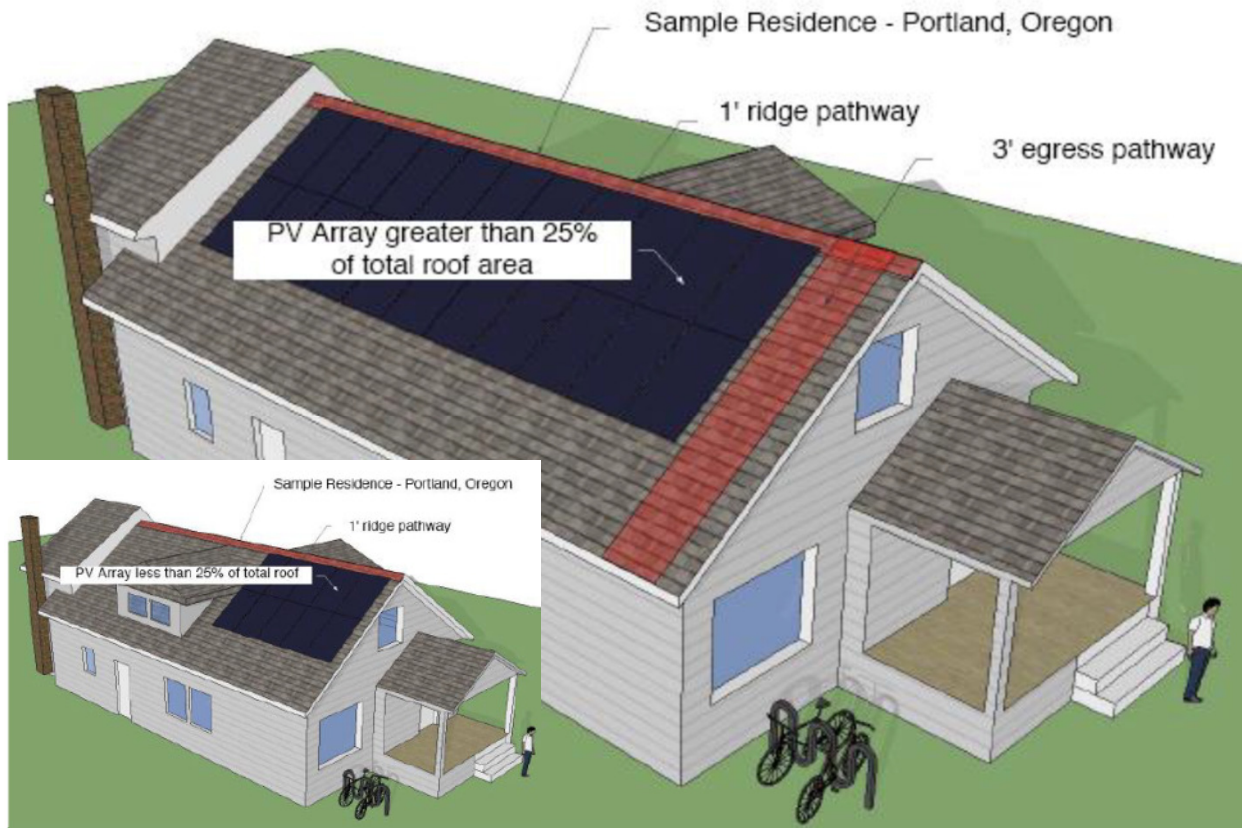
611.1. Roof Clearances for Installation:

- a) *Panels shall not be placed closer than 2'0" to the ridge of any roof.*
- b) *Panels shall be placed no closer than 2'0" to the head wall at the top of any roof slope.*
- c) *Panels shall be placed no closer than 18" from any roof valley.*
- d) *Additional roof access may be required based on unique site conditions as determined by the Fire Department.*



Ensure fire safety with setbacks for rooftop installations in coordination with fire department

Roof Coverage



Source: 2010 Oregon Solar Installation Specialty Code and Commentary
https://www.oregon.gov/bcd/codes-stand/Documents/2010_OSISC_commentary.pdf

Solar Access

Options:

1. Encourage private easements
2. Facilitate or trigger easements at solar building permit
3. Require review for potential shading of existing solar energy systems for adjacent building permits
4. Implement “solar fence” concept to regulate solar access for parcels – applies to vegetation and structures

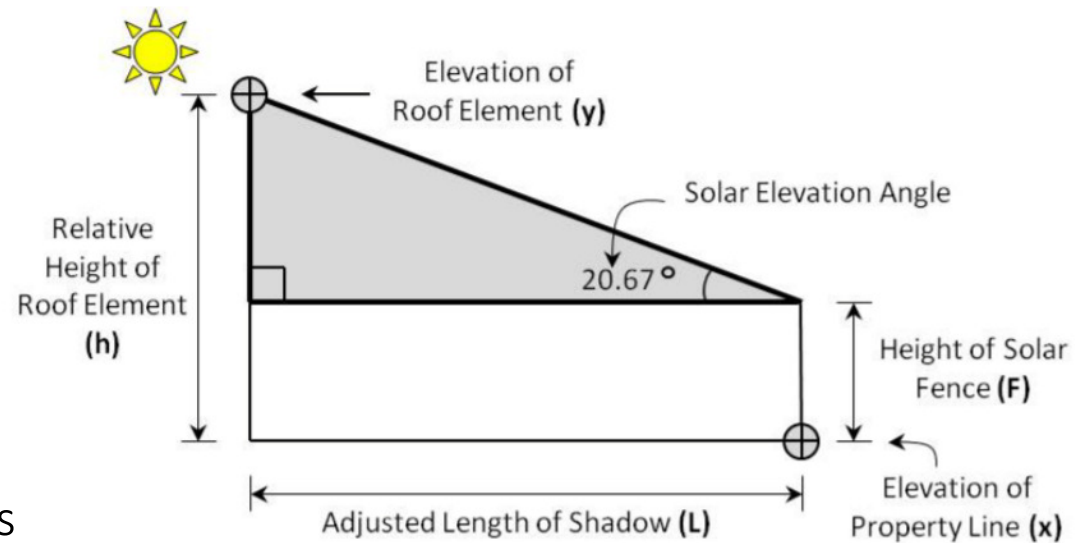


Figure 1: Section Along Shadow Length at 10 a.m. and 2 p.m.

[Boulder, CO Solar Access Guide:](https://bouldercolorado.gov/plan-develop/solar-access-guide)
<https://bouldercolorado.gov/plan-develop/solar-access-guide>

Solar by-right

By defining solar energy systems and establishing clear development standards, small-scale solar energy systems may then be allowed as an accessory use, without special zoning review, in all major districts.

Example: Maricopa County, Arizona Zoning Ordinance Section 1206 –

“Renewable energy systems, other than utility-scale electrical generating stations, are allowed as an accessory use within any zoning district, subject to the provisions of Article 1206.3 [which list development standards for such systems].”

“Maricopa County Zoning Ordinance,” *Maricopa County Planning and Development Department*, May 2017, Chapter 12, page 30, <https://www.maricopa.gov/DocumentCenter/View/272>.



Allow small rooftop and ground mount solar in all major zoning districts

Glare

Most solar farms use PV modules to generate electricity. PV modules use non-reflective glass and are designed to absorb rather than reflect the light that hits the panels in order to convert solar energy into electricity.

PV modules are generally less reflective than windows and are installed at numerous airports.



Sun Edison PV array at the NWTC. *Photo by Dennis Schroeder, NREL 11249490*



Do not require a glare study. Leave this to the FAA.

Principal use / Large-scale PV



Jacksonville Solar
15 MW – Jacksonville, FL

Photo: juwi solar

Principal use / Large-scale PV



Street view: 19 MW, 118 acre solar farm, Arizona.

Solar farm views generally limited to fence and first row of modules.

Photo: Megan Day

Principal use / Large-scale PV



Connexus Energy project, Ramsey, MN (250 kW)

Photo: Prairie Restorations, Inc.

Primary use / Large-Scale PV

No glare

- Less reflective than water and windows and compatible with nearby residential, office, or aviation uses

Very low noise

- 45 decibels at 10 meters from the inverters, which is slightly less noise than a refrigerator makes

Safe

- Photovoltaic modules are enclosed in glass, carry a 25 year warranty, meet all applicable electrical and safety standards

Low voltage

- Far lower voltage than transmission lines – No EMF impacts

Solar Farms ≠ Industrial Land Use

Industrial zoning and land use characteristics:

Access to major transportation corridors, water, sewer = EXPENSIVE

Often urban, smaller parcels = EXPENSIVE, too small

Employment

Nuisances (noise, traffic, pollution)

Tonopah/Arlington Area Plan:

INDUSTRIAL: “major employment centers,” Uses permitted in this category include warehousing, storage, distribution activities, and manufacturing

Requiring change of land use/zoning for solar amounts to spot zoning, “stranded” industrial zoned land

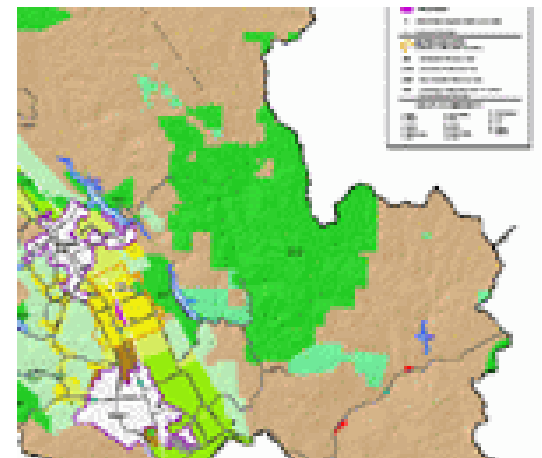
PV should not be restricted to Public Utilities zoning

PV farms ≠ traditional power plants. Do not need:

Massive amounts of water for cooling

On-site personnel

Fuel delivery via rail, road, or pipeline



Solar Farms and Agriculture



Sunflowers for oil production grown under panels in Wisconsin

Solar Farms and Agriculture



Sheep grazing is a common vegetation management practice in North Carolina

Pollinator-Friendly Vegetation

State Policy

Minnesota standards for pollinator-friendly solar legislation – Statute 216B.1642

Maryland Department of Natural Resources – Solar Generation Facilities – Pollinator-Friendly Designation – SB1158

Local Policy

Linn County, IA – Amended the Development Code to require solar farms be planted with native grasses and wildflowers and prohibits application of insecticides.

Stearns County, MN – Land Use and Zoning Ordinance requires solar farm ground cover meet above state statute

Photo: Prairie Restorations, Inc.

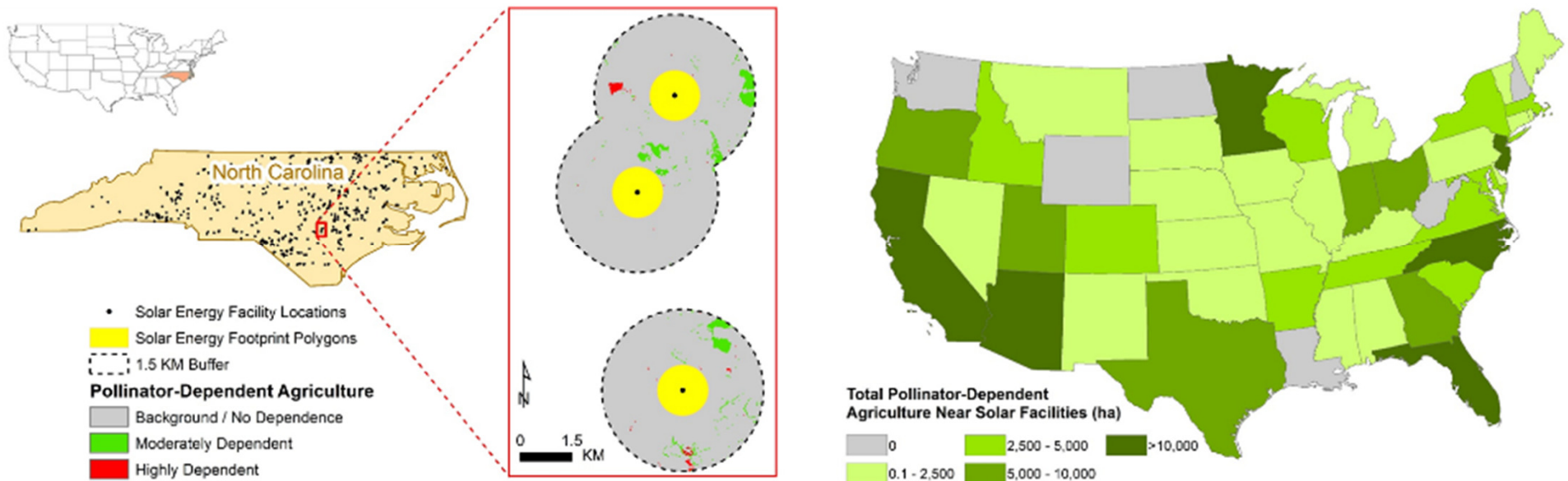


BoltonBees.com

Pollinator-Friendly Vegetation

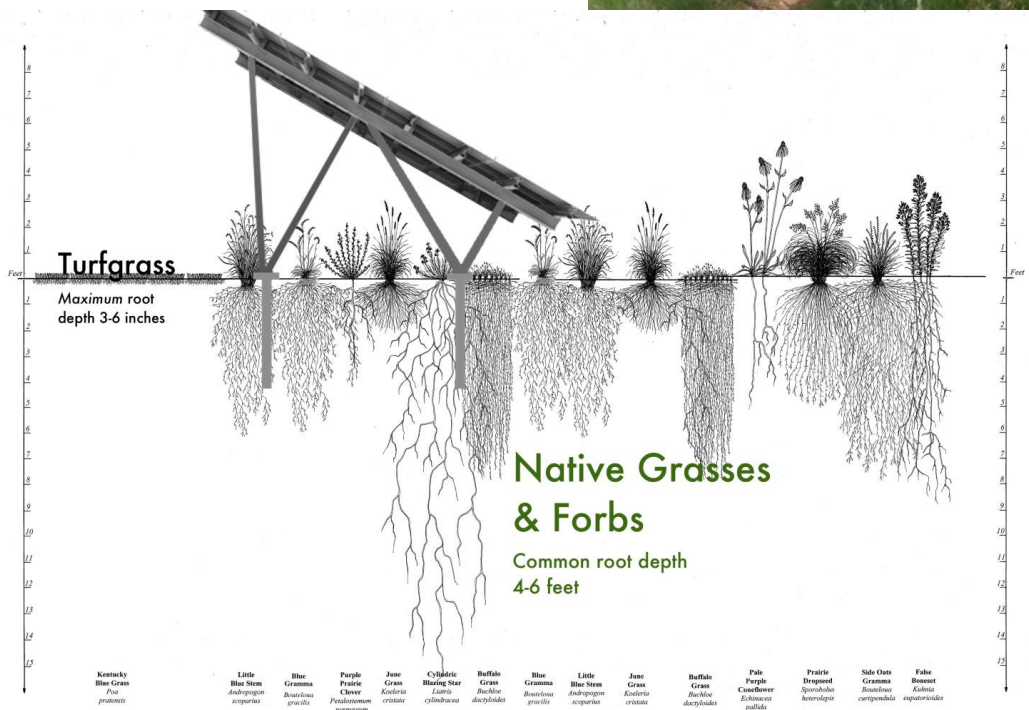
Agricultural Benefits of Pollinator Habitat at Utility-Scale Solar Facilities

Preliminary research conducted by Argonne National Laboratory in conjunction with the NREL InSPIRE project identified over 3,500 km² of agricultural land near existing and planned utility-scale solar energy facilities that may benefit from insect pollinators.



From research conducted at Argonne National Laboratory. Currently In publication review. Do not cite or quote.

Low-Impact Solar Development



NREL's National Wind Technology Center's solar installation where native grasses and revegetation techniques were tested. <https://www.nrel.gov/docs/fy17osti/66218.pdf>

Lot Coverage, Impervious Surface

Zoning codes and development regulations can limit **lot coverage** on large lots to as little as 10%.

Impervious surface calculations – Ensure ground mount modules are not considered impervious as long as there is pervious surface beneath them (e.g. grass)



Exempt principal use solar from lot coverage requirements.



Special Development Sites (e.g. brownfields)

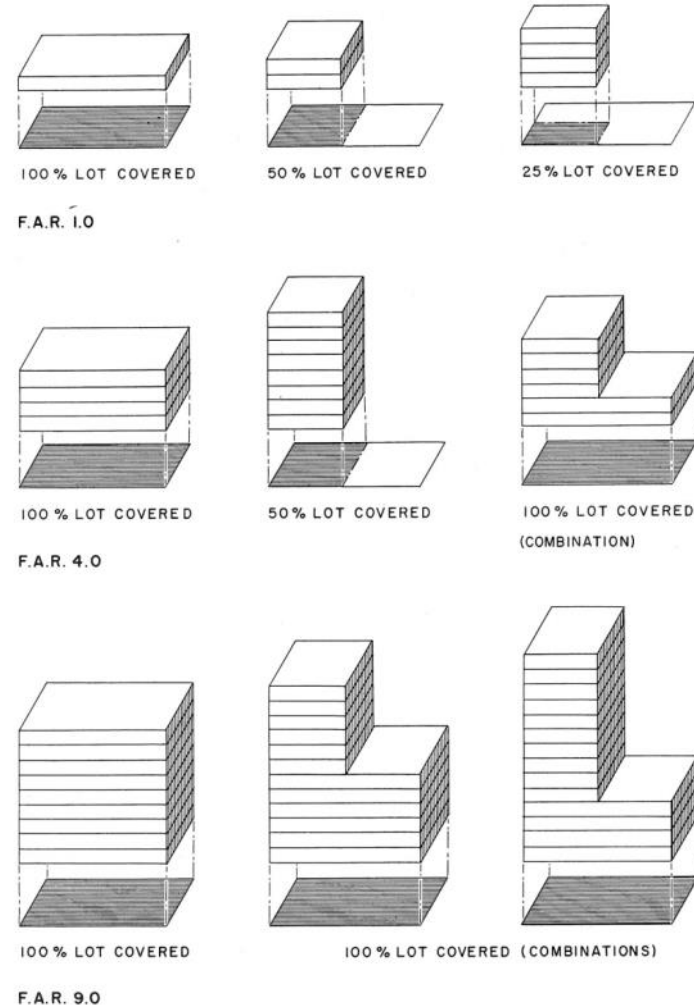
- Offer expedited review as long as project meets certain standards
- Provide exemptions from lot coverage/impervious surface requirements



SolSmart criteria: Encourage or incentivize solar PV development on parking lots, vacant lots, landfills, buffer lands, brownfields, airport safety zones, and non-building structures

Opportunities for Encouraging Solar in Zoning Code

- PUD/special district conditions or options
 - *Installed PV*
 - *Solar ready construction*
 - *Higher efficiency building requirements/zero net energy*
- Zoning incentives – for integration solar energy system receive:
 - *Bonus FAR up to a certain cap (e.g. .20) above base density in a district*
 - *Height bonus*
 - *Reducing parking requirements*



Resources and Research

Local Solar Resources

Google Project Sunroof for cities

<https://www.google.com/get/sunroof/data-explorer/>

apps1.eere.energy.gov/sled/#/



ESTIMATED SOLAR INSTALLATION POTENTIAL

State & Local Energy Data



Overall

Total estimated size and solar electricity production of viable roofs for Denver, CO

Roofs **63%**
Roofs **111K**

Roof space **151M**
sq ft
Capacity **2.1K**
MW DC

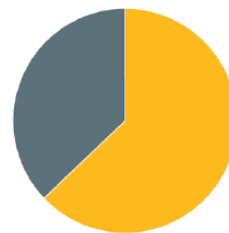
Electricity **3M**
MWh AC per yr

Toolbox: Learn about community energy actions

Explore how communities have implemented energy policies. Find resources to take action today.

[Browse Energy Actions](#)

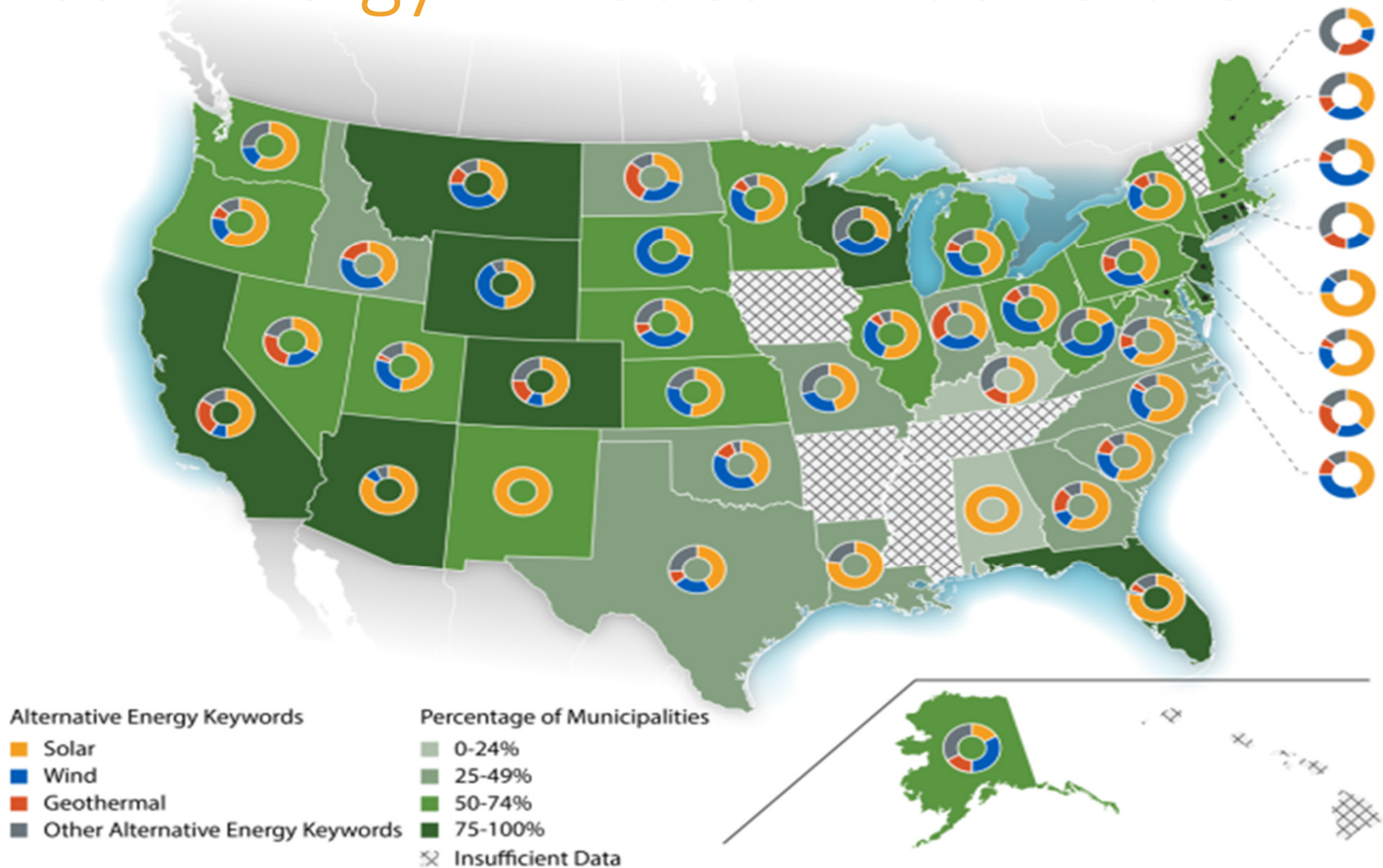
Small Building Rooftop PV Potential, Denver CO



- Suitable Small Buildings**
108,500 buildings
- Unsuitable Small Buildings**
64,000 buildings

Suitable area	5,000,000 m2
Capacity potential	700,000 kW
Energy generation potential	1,000,000 MWh

Proportion of Municipalities Referencing Clean Energy in Codes in Each State



Municipal PV Deployment Correlated with Solar References in Code

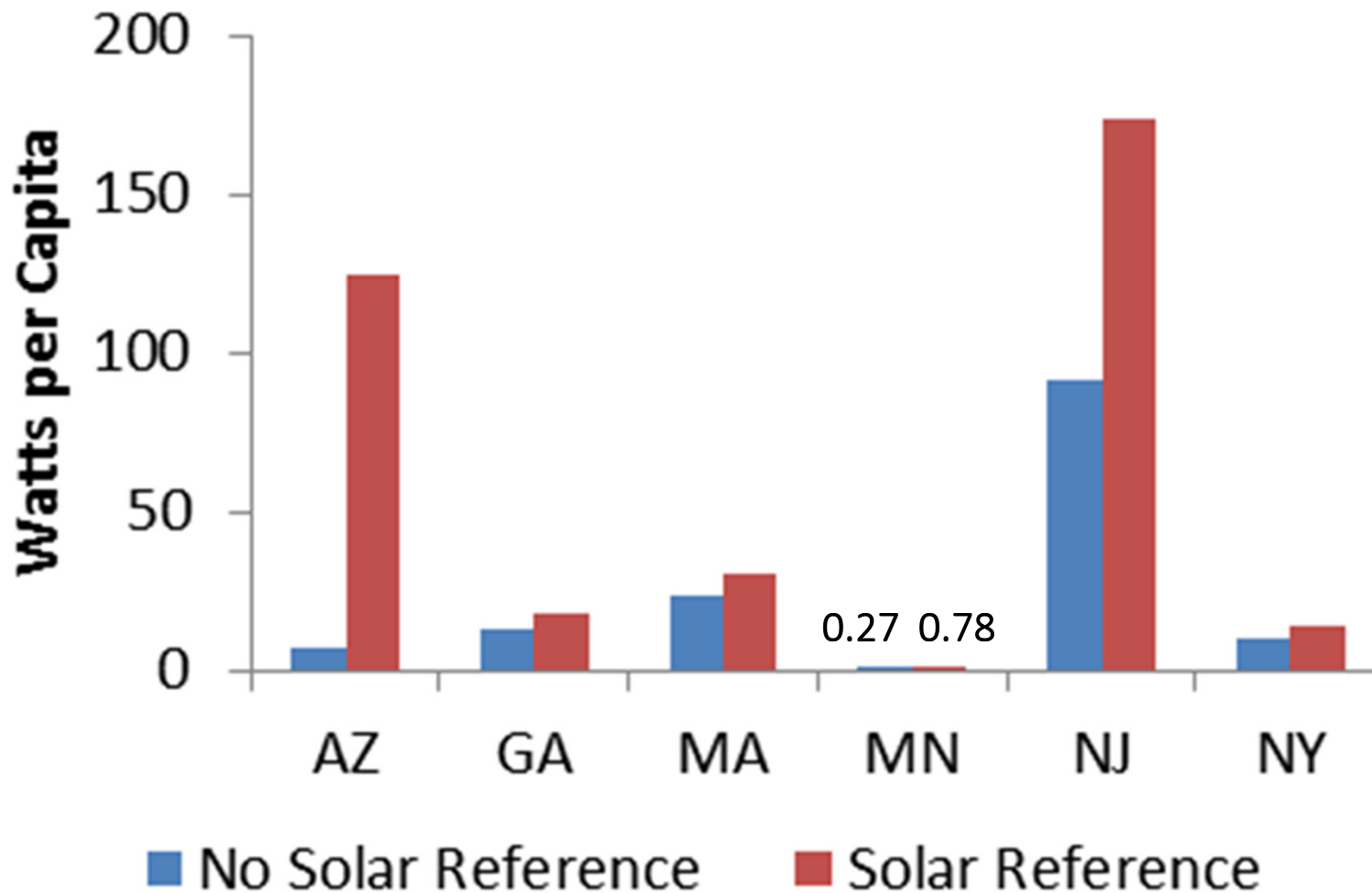




Photo: Prairie Restorations, Inc.

Thank you!

Megan Day, AICP
Megan.day@nrel.gov
303-275-3261

SolSmart.org



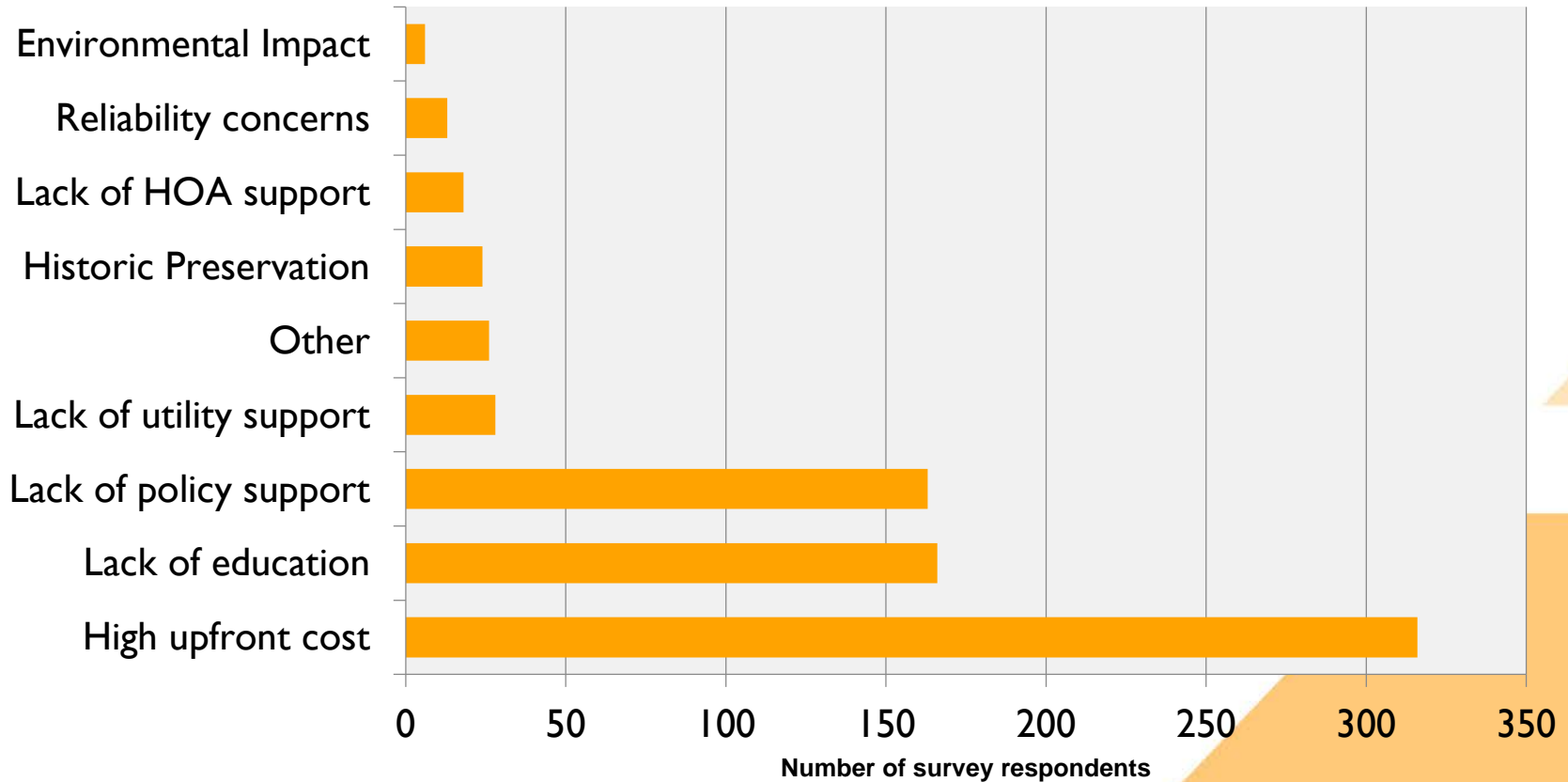
From the Rooftop to the Solar Farm:

SolSmart and solar planning and zoning

James Schroll
Project Manager, The Solar Foundation

February 27, 2017

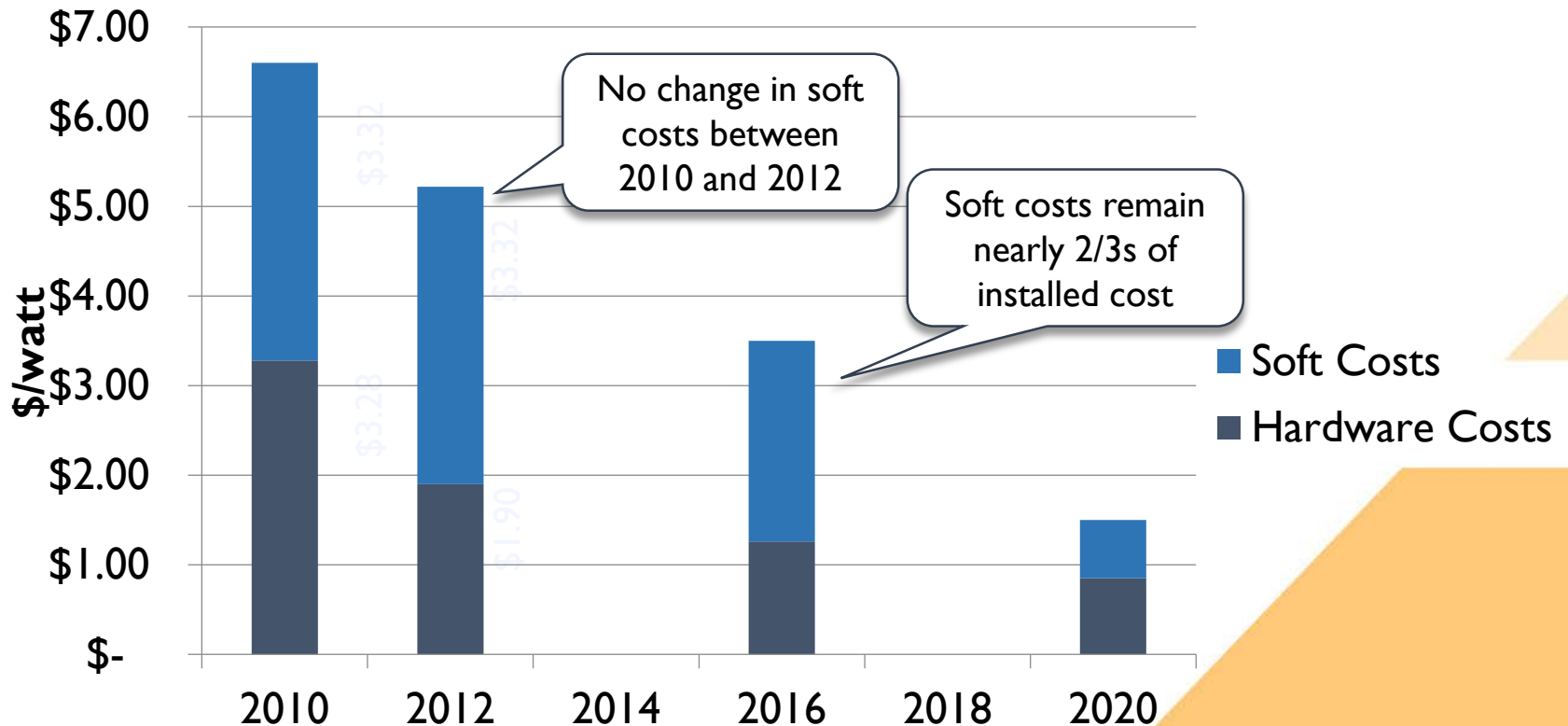
Common Barriers to Solar



The Cost of Solar in the US



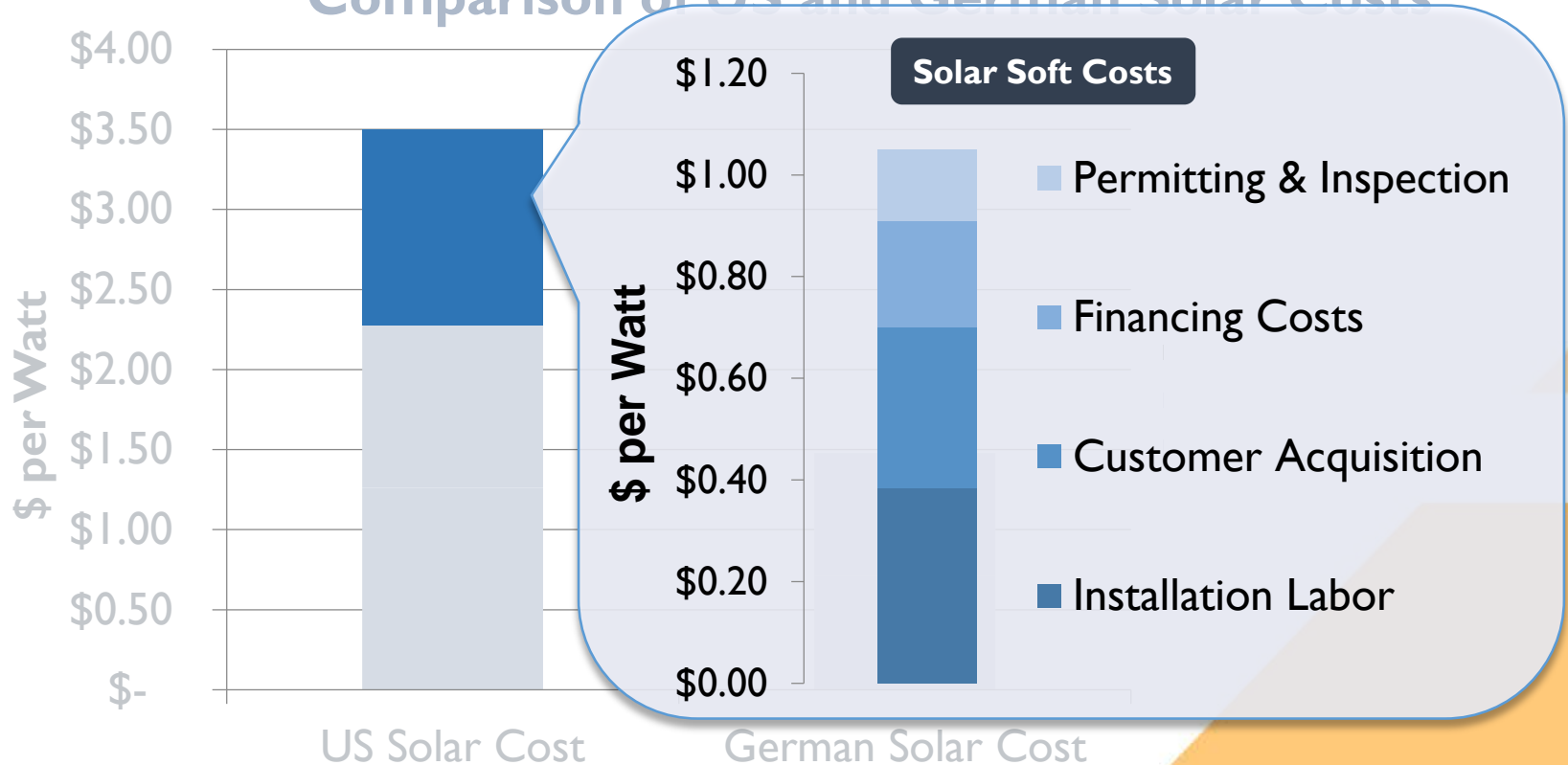
Change in Soft Costs and Hardware Costs Over Time



The Cost of Solar in the US

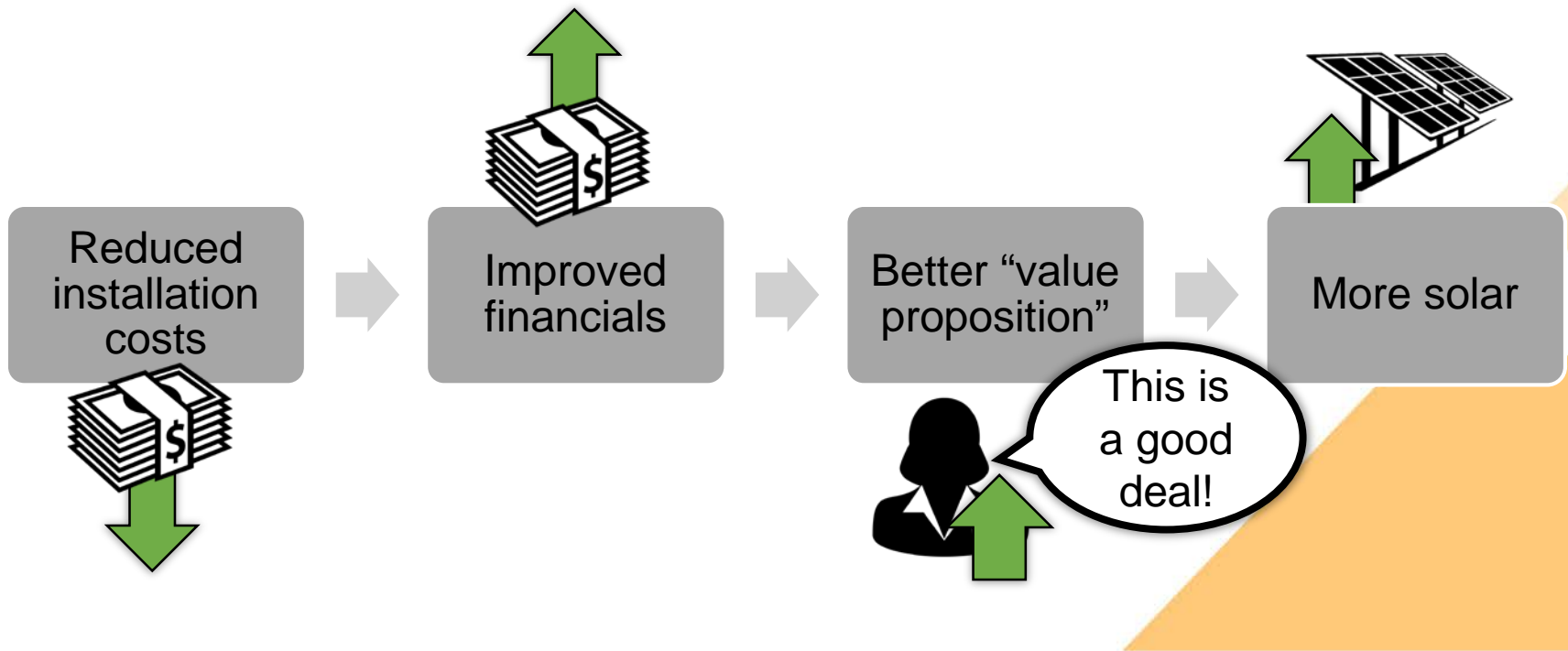


Comparison of US and German Solar Costs



Benefits of Reducing Soft Costs

Streamlining local regulatory processes can reduce the cost of a typical system by **\$2,500**. Onerous permitting procedures, for instance, can add **\$700** to the installed cost.



Benefits of Reducing Soft Costs

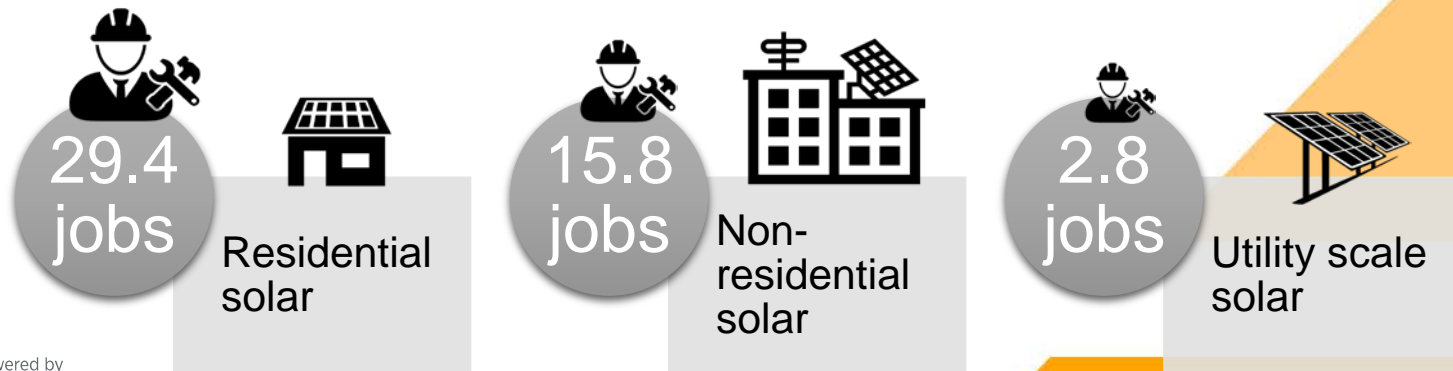


Support American businesses

- ❑ 8,601 U.S. businesses comprise the solar value chain. All but a handful are small businesses.
- ❑ Installers avoid multiple jurisdictions in their service areas based on onerous permitting.

Create American jobs

- ❑ There are over **250,271 solar workers** in the U.S.
- ❑ Solar jobs have increased by 168% since 2010.



Takeaways

1. Soft costs often comprise a larger share of total installed cost than hardware and they slow solar market growth.
2. Soft costs can artificially shrink the number of places where solar is financially viable, thereby denying communities the economic benefits related to solar.
3. **Local governments have a key role to play in reducing barriers.**



SolSmart Goals & Overview



- ❑ To make it **faster, easier**, and more **affordable** for more Americans to choose solar energy, SolSmart will **recognize at least 300 U.S. local governments** with a nationally prestigious solar designation.



Designation

- ❑ Earn Bronze, Silver, or Gold designation based on solar-related actions.
- ❑ Demonstrate that the community is “**open for solar business**,” making it more attractive to solar industries.

Technical Assistance

- ❑ Communities can receive no-cost technical assistance in 8 solar-related categories.
- ❑ Solar experts will help review local processes, expand solar markets, and earn designation.

The SolSmart Team



SolSmart Program

TA Delivery



TA Pipeline



Designation Program Expertise



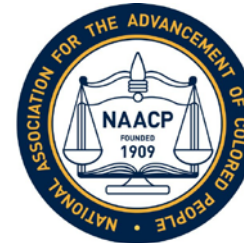
Solar Outreach Experience



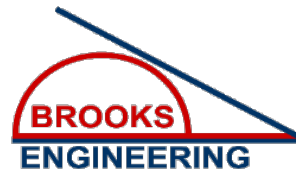
Criteria Advisory Committee



NARC
Building Regional Communities



SOLAR POSSIBILITIES CONSULTING



SolSmart Criteria



Designation and technical assistance is tied to these eight categories and their associated actions:

Foundational Categories	Special Focus Categories
Permitting	Solar Rights
Planning, Zoning, and Development Regulations	Inspection
	Construction Codes
	Community Engagement
	Utility Engagement
	Market Development & Finance
Innovative Actions	

Don't have jurisdiction?



- ❑ The “modified pathway” to SolSmart designation is for counties that do not have jurisdiction over permitting, planning and zoning, and/or inspection processes.
- ❑ Focused on convening and collaborating with local governments within the county on those aspects, while implementing best practices in areas the county does control.

No-Cost Technical Assistance



- ❑ All communities pursuing SolSmart designation are **eligible for no-cost technical assistance** from national solar experts.
- ❑ **TA providers have decades** of combined experience in solar energy, along with **thousands of hours of previous TA provision** to municipal governments.
- ❑ On average, a community can expect **100 hours** of technical assistance.



SolSmart Advisors



- ❑ **Program-funded temporary staff** to help communities achieve designation.
- ❑ Advisors **evaluate existing local government standards, processes,** and **apply industry-leading best practices** that move a community toward designation.
- ❑ SolSmart Advisors assist communities through **engagements lasting up to six months.**
- ❑ Equates to **hundreds of hours** of in-person technical assistance for communities receiving an Advisor.



Planning & Zoning TA



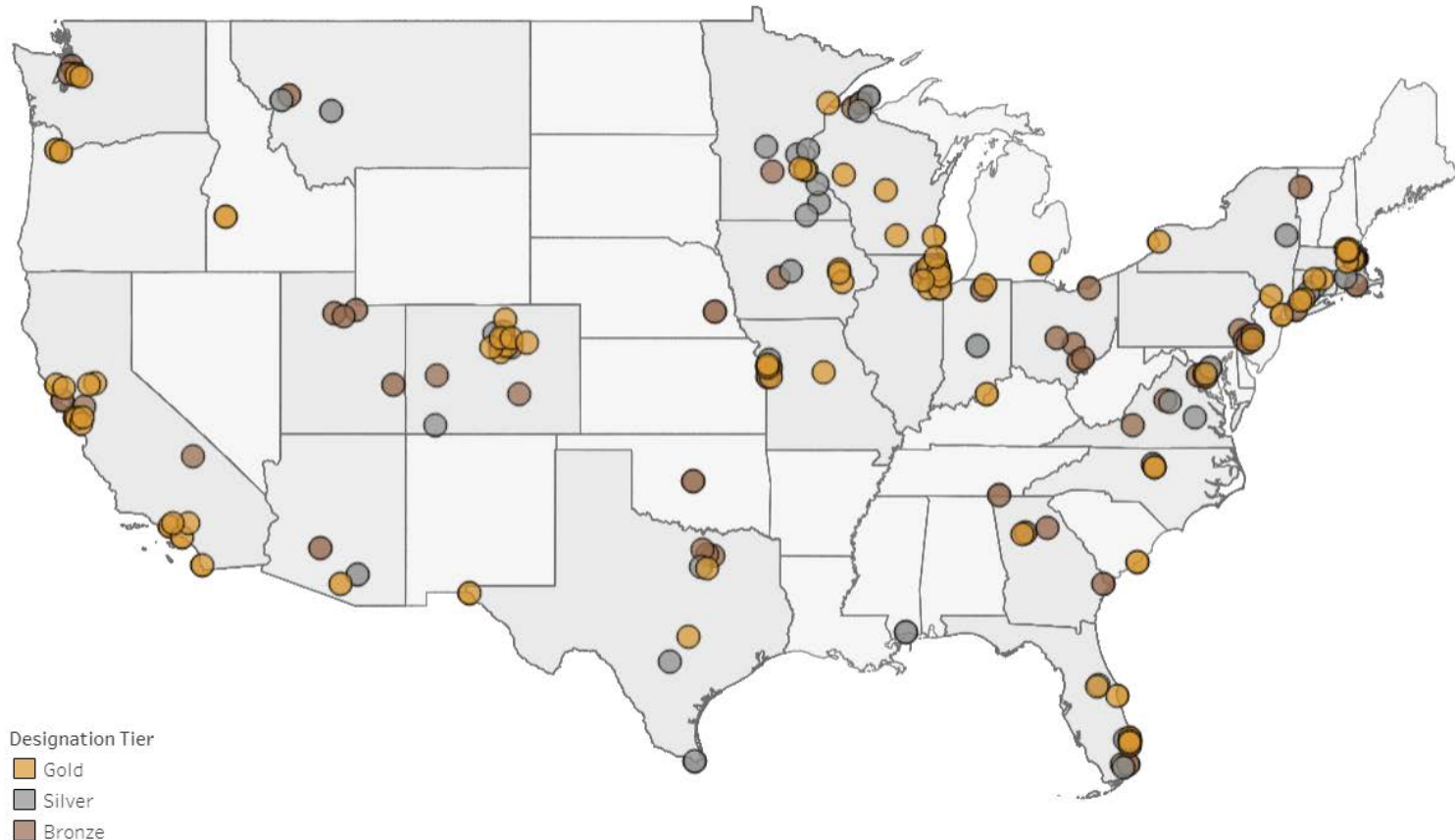
- Review zoning ordinance for barriers to solar.
- Assist with amendments to zoning ordinance.
- Review existing plans & develop solar goals.
- Provide clear guidance for solar PV in historic districts.
- Develop incentives for solar PV on parking lots or other under-utilized properties.
- Establish a regulatory pathway for primary use solar PV.
- Clarify regulations for small ground-mounted solar PV.

Solar Powering Your Community



- ❑ The U.S. Dept. of Energy funded the development of “Solar Powering Your Community: A Guide for Local Governments” in 2011 through the Solar Market Transformation
- ❑ SolSmart is updating the guidebook, which will include a section on planning and zoning.
- ❑ The guidebook should be completed in the Spring 2018.

SolSmart Participants



- ☐ 230+ participating AHJs
- ☐ 188 current designees
- ☐ Designees in 35 states
- ☐ Over 64 million Americans

Will County, IL



- ❑ Will County joined SolSmart in June 2016.
- ❑ Since joining SolSmart, program staff have assisted Will County staff with:
 - ❑ Determining their path to designation.
 - ❑ Reviewing the county zoning code, specifically as it pertains to solar as a primary use.
 - ❑ Developing a checklist to make the solar permitting process more transparent.
 - ❑ Identifying appropriate documentation to receive points. Will County entered the program having already attained several criteria.
- ❑ Will County earned Gold SolSmart designation.



Charlottesville, VA



- ❑ Charlottesville joined SolSmart in 2015.
- ❑ Since joining SolSmart, program staff have assisted Charlottesville staff with:
 - ❑ Amending the City's zoning ordinance.
 - ❑ Cross-training permitting and inspection staff in solar PV best practices.
 - ❑ Training fire and safety staff on solar PV best practices.
 - ❑ Identifying appropriate documentation to receive points. Charlottesville entered the program having already attained several criteria.
- ❑ Charlottesville earned Silver SolSmart designation.



James Schroll

Project Manager, SolSmart
Technical Assistance Provider
The Solar Foundation
202-866-0912
jschroll@solarfound.org

Q&A

The webinar recording and presentation slides
will be posted at sustainableplanning.net

Speaker Contact Information

Brian Ross, AICP, LEED Green Associate (Senior Program Director, Great Plains Institute)

Email: bross@gpisd.net, Twitter: [@GreatPlainsInst](https://twitter.com/GreatPlainsInst)

Megan Day, AICP (Project Leader, National Renewable Energy Laboratory)

Email: Megan.day@nrel.gov, Phone: 303-275-3261, Twitter: [@MeganDayPV](https://twitter.com/MeganDayPV),

LinkedIn: [linkedin.com/in/megan-day-aicp-111b864](https://www.linkedin.com/in/megan-day-aicp-111b864)

James Schroll (Project Manager, The Solar Foundation)

Email: jschroll@solarfound.org

Division Contact Information

Website: planning.org/divisions/sustainable

Blog: www.sustainableplanning.net

LinkedIn: APA Sustainable Communities Division

Facebook/Twitter: APASCD

Email: APASCD@gmail.com

